

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011

Superfunction and Function	1940	1941	1942	1943	1944	1945	1946	1947	1948
In millions of dollars									
National defense	1,660	6,435	25,658	66,699	79,143	82,965	42,681	12,808	9,105
Human resources	4,139	4,158	3,599	2,659	1,928	1,859	5,493	9,909	9,868
Education, training, employment, and social services	1,972	1,592	1,062	375	160	134	85	102	191
Health	55	60	71	92	174	211	201	177	162
Income security	1,514	1,855	1,828	1,739	1,503	1,137	2,384	2,820	2,499
Social security (off-budget)	28	91	137	177	217	267	358	466	558
Veterans benefits and services	570	560	501	276	-126	110	2,465	6,344	6,457
Physical resources	2,312	1,782	3,892	6,433	5,471	1,747	836	1,227	2,243
Energy	88	91	156	116	65	25	41	18	292
Natural resources and environment	997	817	819	726	642	455	482	700	780
Commerce and housing credit	550	398	1,521	2,151	624	-2,630	-1,857	-923	306
Transportation	392	353	1,283	3,220	3,901	3,654	1,970	1,130	787
Community and regional development	285	123	113	219	238	243	200	302	78
Net interest	899	943	1,052	1,529	2,219	3,112	4,111	4,204	4,341
(On-budget)	(941)	(999)	(1,123)	(1,616)	(2,322)	(3,236)	(4,259)	(4,367)	(4,532)
(Off-budget)	(-42)	(-56)	(-71)	(-87)	(-103)	(-124)	(-148)	(-163)	(-191)
Other functions	775	882	1,830	2,457	3,864	4,418	3,580	7,900	5,851
International affairs	51	145	968	1,286	1,449	1,913	1,935	5,791	4,566
General science, space and technology .....	.....	.....	4	1	48	111	34	5	1
Agriculture	369	339	344	343	1,275	1,635	610	814	69
Administration of justice	81	92	117	154	192	178	176	176	170
General government	274	306	397	673	900	581	825	1,114	1,045
Undistributed offsetting receipts	-317	-547	-894	-1,221	-1,320	-1,389	-1,468	-1,552	-1,643
Total, Federal outlays	9,468	13,653	35,137	78,555	91,304	92,712	55,232	34,496	29,764
(On-budget)	(9,482)	(13,618)	(35,071)	(78,466)	(91,190)	(92,569)	(55,022)	(34,193)	(29,396)
(Off-budget)	(-14)	(35)	(66)	(89)	(114)	(143)	(210)	(303)	(368)
As percentages of outlays									
National defense	17.5	47.1	73.0	84.9	86.7	89.5	77.3	37.1	30.6
Human resources	43.7	30.5	10.2	3.4	2.1	2.0	9.9	28.7	33.2
Physical resources	24.4	13.1	11.1	8.2	6.0	1.9	1.5	3.6	7.5
Net interest	9.5	6.9	3.0	1.9	2.4	3.4	7.4	12.2	14.6
Other functions	8.2	6.5	5.2	3.1	4.2	4.8	6.5	22.9	19.7
Undistributed offsetting receipts	-3.4	-4.0	-2.5	-1.6	-1.4	-1.5	-2.7	-4.5	-5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(100.2)	(99.7)	(99.8)	(99.9)	(99.9)	(99.8)	(99.6)	(99.1)	(98.8)
(Off-budget)	(-0.2)	(0.3)	(0.2)	(0.1)	(0.1)	(0.2)	(0.4)	(0.9)	(1.2)
As percentages of GDP									
National defense	1.7	5.6	17.8	37.0	37.8	37.5	19.2	5.5	3.6
Human resources	4.3	3.6	2.5	1.5	0.9	0.8	2.5	4.2	3.9
Physical resources	2.4	1.6	2.7	3.6	2.6	0.8	0.4	0.5	0.9
Net interest	0.9	0.8	0.7	0.8	1.1	1.4	1.8	1.8	1.7
Other functions	0.8	0.8	1.3	1.4	1.8	2.0	1.6	3.4	2.3
Undistributed offsetting receipts	-0.3	-0.5	-0.6	-0.7	-0.6	-0.6	-0.7	-0.7	-0.6
Total, Federal outlays	9.8	12.0	24.3	43.6	43.6	41.9	24.8	14.8	11.6
(On-budget)	(9.8)	(11.9)	(24.3)	(43.5)	(43.6)	(41.8)	(24.7)	(14.7)	(11.5)
(Off-budget)	(-*)	(*)	(*)	(*)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)

* 0.05 percent or less.

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1949	1950	1951	1952	1953	1954	1955	1956
In millions of dollars								
National defense	13,150	13,724	23,566	46,089	52,802	49,266	42,729	42,523
Human resources	10,805	14,221	11,001	11,745	11,836	13,076	14,908	16,052
Education, training, employment, and social services	178	241	235	339	441	370	445	591
Health	197	268	323	347	336	307	291	359
Income security	3,174	4,097	3,352	3,655	3,823	4,434	5,071	4,734
Social security (off-budget)	657	781	1,565	2,063	2,717	3,352	4,427	5,478
Veterans benefits and services	6,599	8,834	5,526	5,341	4,519	4,613	4,675	4,891
Physical resources	3,104	3,667	3,924	4,182	4,005	2,584	2,732	3,092
Energy	341	327	383	474	425	432	325	174
Natural resources and environment	1,080	1,308	1,310	1,233	1,289	1,007	940	870
Commerce and housing credit	800	1,035	1,228	1,278	910	-184	92	506
Transportation	916	967	956	1,124	1,264	1,229	1,246	1,450
Community and regional development	-33	30	47	73	117	100	129	92
Net interest	4,523	4,812	4,665	4,701	5,156	4,811	4,850	5,079
(On-budget)	(4,753)	(5,069)	(4,952)	(5,035)	(5,543)	(5,250)	(5,288)	(5,567)
(Off-budget)	(-230)	(-257)	(-287)	(-334)	(-387)	(-439)	(-438)	(-487)
Other functions	9,032	7,955	4,690	4,346	5,873	4,515	6,718	7,482
International affairs	6,052	4,673	3,647	2,691	2,119	1,596	2,223	2,414
General science, space and technology	48	55	51	49	49	46	74	79
Agriculture	1,924	2,049	-323	176	2,253	1,817	3,514	3,486
Administration of justice	184	193	218	267	243	257	256	302
General government	824	986	1,097	1,163	1,209	799	651	1,201
Undistributed offsetting receipts	-1,779	-1,817	-2,332	-3,377	-3,571	-3,397	-3,493	-3,589
(On-budget)	(-1,779)	(-1,817)	(-2,332)	(-3,377)	(-3,571)	(-3,396)	(-3,487)	(-3,571)
(Off-budget)					(-1)	(-6)	(-6)	(-18)
Total, Federal outlays	38,835	42,562	45,514	67,686	76,101	70,855	68,444	70,640
(On-budget)	(38,408)	(42,038)	(44,237)	(65,956)	(73,771)	(67,943)	(64,461)	(65,668)
(Off-budget)	(427)	(524)	(1,277)	(1,730)	(2,330)	(2,912)	(3,983)	(4,972)
As percentages of outlays								
National defense	33.9	32.2	51.8	68.1	69.4	69.5	62.4	60.2
Human resources	27.8	33.4	24.2	17.4	15.6	18.5	21.8	22.7
Physical resources	8.0	8.6	8.6	6.2	5.3	3.6	4.0	4.4
Net interest	11.6	11.3	10.2	6.9	6.8	6.8	7.1	7.2
Other functions	23.3	18.7	10.3	6.4	7.7	6.4	9.8	10.6
Undistributed offsetting receipts	-4.6	-4.3	-5.1	-5.0	-4.7	-4.8	-5.1	-5.1
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(98.9)	(98.8)	(97.2)	(97.4)	(96.9)	(95.9)	(94.2)	(93.0)
(Off-budget)	(1.1)	(1.2)	(2.8)	(2.6)	(3.1)	(4.1)	(5.8)	(7.0)
As percentages of GDP								
National defense	4.9	5.0	7.4	13.2	14.2	13.1	10.8	10.0
Human resources	4.0	5.2	3.4	3.4	3.2	3.5	3.8	3.8
Physical resources	1.1	1.3	1.2	1.2	1.1	0.7	0.7	0.7
Net interest	1.7	1.8	1.5	1.3	1.4	1.3	1.2	1.2
Other functions	3.3	2.9	1.5	1.2	1.6	1.2	1.7	1.8
Undistributed offsetting receipts	-0.7	-0.7	-0.7	-1.0	-1.0	-0.9	-0.9	-0.8
Total, Federal outlays	14.3	15.6	14.2	19.4	20.4	18.8	17.3	16.5
(On-budget)	(14.2)	(15.4)	(13.8)	(18.9)	(19.8)	(18.0)	(16.3)	(15.4)
(Off-budget)	(0.2)	(0.2)	(0.4)	(0.5)	(0.6)	(0.8)	(1.0)	(1.2)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1957	1958	1959	1960	1961	1962	1963	1964
In millions of dollars								
National defense	45,430	46,815	49,015	48,130	49,601	52,345	53,400	54,757
Human resources	18,161	22,288	24,892	26,184	29,838	31,630	33,522	35,294
Education, training, employment, and social services	590	643	789	968	1,063	1,241	1,458	1,555
Health	479	541	685	795	913	1,198	1,451	1,788
Income security	5,427	7,535	8,239	7,378	9,683	9,207	9,311	9,657
Social security (off-budget)	6,661	8,219	9,737	11,602	12,474	14,365	15,788	16,620
Veterans benefits and services	5,005	5,350	5,443	5,441	5,705	5,619	5,514	5,675
Physical resources	4,559	5,188	7,813	7,991	7,754	8,831	8,013	9,528
Energy	240	348	382	464	510	604	530	572
Natural resources and environment	1,098	1,407	1,632	1,559	1,779	2,044	2,251	2,364
Commerce and housing credit	1,424	930	1,933	1,618	1,203	1,424	62	418
Transportation	1,662	2,334	3,655	4,126	3,987	4,290	4,596	5,242
Community and regional development	135	169	211	224	275	469	574	933
Net interest	5,354	5,604	5,762	6,947	6,716	6,889	7,740	8,199
(On-budget)	(5,910)	(6,175)	(6,338)	(7,511)	(7,307)	(7,498)	(8,322)	(8,805)
(Off-budget)	(-557)	(-571)	(-576)	(-563)	(-591)	(-609)	(-582)	(-607)
Other functions	7,220	6,896	9,229	7,760	8,621	12,401	14,437	16,458
International affairs	3,147	3,364	3,144	2,988	3,184	5,639	5,308	4,945
General science, space and technology	122	141	294	599	1,042	1,723	3,051	4,897
Agriculture	2,288	2,411	4,509	2,623	2,641	3,562	4,384	4,609
Administration of justice	303	325	356	366	400	429	465	489
General government	1,360	655	926	1,184	1,354	1,049	1,230	1,518
Undistributed offsetting receipts	-4,146	-4,385	-4,613	-4,820	-4,807	-5,274	-5,797	-5,708
(On-budget)	(-4,058)	(-4,240)	(-4,449)	(-4,632)	(-4,601)	(-5,053)	(-5,555)	(-5,429)
(Off-budget)	(-88)	(-145)	(-164)	(-188)	(-206)	(-221)	(-242)	(-279)
Total, Federal outlays	76,578	82,405	92,098	92,191	97,723	106,821	111,316	118,528
(On-budget)	(70,562)	(74,902)	(83,102)	(81,341)	(86,046)	(93,286)	(96,352)	(102,794)
(Off-budget)	(6,016)	(7,503)	(8,996)	(10,850)	(11,677)	(13,535)	(14,964)	(15,734)
As percentages of outlays								
National defense	59.3	56.8	53.2	52.2	50.8	49.0	48.0	46.2
Human resources	23.7	27.0	27.0	28.4	30.5	29.6	30.1	29.8
Physical resources	6.0	6.3	8.5	8.7	7.9	8.3	7.2	8.0
Net interest	7.0	6.8	6.3	7.5	6.9	6.4	7.0	6.9
Other functions	9.4	8.4	10.0	8.4	8.8	11.6	13.0	13.9
Undistributed offsetting receipts	-5.4	-5.3	-5.0	-5.2	-4.9	-4.9	-5.2	-4.8
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(92.1)	(90.9)	(90.2)	(88.2)	(88.1)	(87.3)	(86.6)	(86.7)
(Off-budget)	(7.9)	(9.1)	(9.8)	(11.8)	(11.9)	(12.7)	(13.4)	(13.3)
As percentages of GDP								
National defense	10.1	10.2	10.0	9.3	9.3	9.2	8.9	8.6
Human resources	4.0	4.8	5.1	5.1	5.6	5.6	5.6	5.5
Physical resources	1.0	1.1	1.6	1.5	1.5	1.6	1.3	1.5
Net interest	1.2	1.2	1.2	1.3	1.3	1.2	1.3	1.3
Other functions	1.6	1.5	1.9	1.5	1.6	2.2	2.4	2.6
Undistributed offsetting receipts	-0.9	-1.0	-0.9	-0.9	-0.9	-0.9	-1.0	-0.9
Total, Federal outlays	17.0	17.9	18.7	17.8	18.4	18.8	18.6	18.5
(On-budget)	(15.7)	(16.3)	(16.9)	(15.7)	(16.2)	(16.4)	(16.1)	(16.1)
(Off-budget)	(1.3)	(1.6)	(1.8)	(2.1)	(2.2)	(2.4)	(2.5)	(2.5)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1965	1966	1967	1968	1969	1970	1971	1972
In millions of dollars								
National defense	50,620	58,111	71,417	81,926	82,497	81,692	78,872	79,174
Human resources	36,576	43,257	51,272	59,375	66,410	75,349	91,901	107,211
Education, training, employment, and social services	2,140	4,363	6,453	7,634	7,548	8,634	9,849	12,529
Health	1,791	2,543	3,351	4,390	5,162	5,907	6,843	8,674
Medicare		64	2,748	4,649	5,695	6,213	6,622	7,479
Income security	9,469	9,678	10,261	11,816	13,076	15,655	22,946	27,650
Social security	17,460	20,694	21,725	23,854	27,298	30,270	35,872	40,157
(On-budget)			(94)	(94)	(414)	(458)	(465)	(538)
(Off-budget)	(17,460)	(20,694)	(21,631)	(23,760)	(26,885)	(29,812)	(35,408)	(39,620)
Veterans benefits and services	5,716	5,916	6,735	7,032	7,631	8,669	9,768	10,720
Physical resources	11,264	13,410	14,674	16,002	11,869	15,574	18,286	19,574
Energy	699	612	782	1,037	1,010	997	1,035	1,296
Natural resources and environment	2,531	2,719	2,869	2,988	2,900	3,065	3,915	4,241
Commerce and housing credit	1,157	3,245	3,979	4,280	-119	2,112	2,366	2,222
(On-budget)		(1,157)	(3,245)	(3,979)	(4,280)	(-119)	(2,112)	(2,366)
(Off-budget)								(355)
Transportation	5,763	5,730	5,936	6,316	6,526	7,008	8,052	8,392
Community and regional development	1,114	1,105	1,108	1,382	1,552	2,392	2,917	3,423
Net interest	8,591	9,386	10,268	11,090	12,699	14,380	14,841	15,478
(On-budget)	(9,239)	(10,028)	(11,060)	(12,069)	(13,848)	(15,948)	(16,783)	(17,584)
(Off-budget)	(-648)	(-642)	(-792)	(-979)	(-1,149)	(-1,568)	(-1,942)	(-2,106)
Other functions	17,086	16,911	17,126	17,786	18,151	17,286	16,379	18,828
International affairs	5,273	5,580	5,566	5,301	4,600	4,330	4,159	4,781
General science, space and technology	5,823	6,717	6,233	5,524	5,020	4,511	4,182	4,175
Agriculture	3,954	2,447	2,990	4,544	5,826	5,166	4,290	5,227
Administration of justice	536	564	618	659	766	959	1,307	1,684
General government	1,499	1,603	1,719	1,757	1,939	2,320	2,442	2,960
Undistributed offsetting receipts	-5,908	-6,542	-7,294	-8,045	-7,986	-8,632	-10,107	-9,583
(On-budget)	(-5,626)	(-6,205)	(-6,879)	(-7,600)	(-7,454)	(-7,995)	(-9,467)	(-8,926)
(Off-budget)	(-282)	(-337)	(-415)	(-445)	(-532)	(-637)	(-640)	(-657)
Total, Federal outlays	118,228	134,532	157,464	178,134	183,640	195,649	210,172	230,681
(On-budget)	(101,699)	(114,817)	(137,040)	(155,798)	(158,436)	(168,042)	(177,346)	(193,470)
(Off-budget)	(16,529)	(19,715)	(20,424)	(22,336)	(25,204)	(27,607)	(32,826)	(37,212)
As percentages of outlays								
National defense	42.8	43.2	45.4	46.0	44.9	41.8	37.5	34.3
Human resources	30.9	32.2	32.6	33.3	36.2	38.5	43.7	46.5
Physical resources	9.5	10.0	9.3	9.0	6.5	8.0	8.7	8.5
Net interest	7.3	7.0	6.5	6.2	6.9	7.4	7.1	6.7
Other functions	14.5	12.6	10.9	10.0	9.9	8.8	7.8	8.2
Undistributed offsetting receipts	-5.0	-4.9	-4.6	-4.5	-4.3	-4.4	-4.8	-4.2
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(86.0)	(85.3)	(87.0)	(87.5)	(86.3)	(85.9)	(84.4)	(83.9)
(Off-budget)	(14.0)	(14.7)	(13.0)	(12.5)	(13.7)	(14.1)	(15.6)	(16.1)
As percentages of GDP								
National defense	7.4	7.7	8.8	9.5	8.7	8.1	7.3	6.7
Human resources	5.3	5.7	6.3	6.9	7.0	7.4	8.5	9.1
Physical resources	1.6	1.8	1.8	1.8	1.3	1.5	1.7	1.7
Net interest	1.3	1.2	1.3	1.3	1.3	1.4	1.4	1.3
Other functions	2.5	2.2	2.1	2.1	1.9	1.7	1.5	1.6
Undistributed offsetting receipts	-0.9	-0.9	-0.9	-0.9	-0.8	-0.9	-0.9	-0.8
Total, Federal outlays	17.2	17.9	19.4	20.6	19.4	19.3	19.5	19.6
(On-budget)	(14.8)	(15.2)	(16.9)	(18.0)	(16.7)	(16.6)	(16.4)	(16.4)
(Off-budget)	(2.4)	(2.6)	(2.5)	(2.6)	(2.7)	(2.7)	(3.0)	(3.2)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1973	1974	1975	1976	TQ	1977	1978	1979
In millions of dollars								
National defense	76,681	79,347	86,509	89,619	22,269	97,241	104,495	116,342
Human resources	119,522	135,783	173,245	203,594	52,065	221,895	242,329	267,574
Education, training, employment, and social services	12,745	12,457	16,022	18,910	5,169	21,104	26,710	30,223
Health	9,356	10,733	12,930	15,734	3,924	17,302	18,524	20,494
Medicare	8,052	9,639	12,875	15,834	4,264	19,345	22,768	26,495
Income security	28,276	33,713	50,176	60,799	14,985	61,060	61,505	66,376
Social security	49,090	55,867	64,658	73,899	19,763	85,061	93,861	104,073
(On-budget)	(526)	(494)	(499)	(515)	.....	(717)	(741)	(757)
(Off-budget)	(48,565)	(55,373)	(64,159)	(73,384)	(19,763)	(84,344)	(93,120)	(103,316)
Veterans benefits and services	12,003	13,374	16,584	18,419	3,960	18,022	18,961	19,914
Physical resources	20,614	25,106	35,449	39,188	9,512	40,746	52,590	54,559
Energy	1,237	1,303	2,916	4,204	1,129	5,770	7,991	9,179
Natural resources and environment	4,775	5,697	7,346	8,184	2,524	10,032	10,983	12,135
Commerce and housing credit	931	4,705	9,947	7,619	931	3,093	6,254	4,686
(On-budget)	(774)	(3,932)	(8,835)	(6,534)	(1,657)	(3,266)	(6,750)	(5,577)
(Off-budget)	(157)	(773)	(1,112)	(1,085)	(-726)	(-173)	(-496)	(-891)
Transportation	9,066	9,172	10,918	13,739	3,358	14,829	15,521	18,079
Community and regional development	4,605	4,229	4,322	5,442	1,569	7,021	11,841	10,480
Net interest	17,349	21,449	23,244	26,727	6,949	29,901	35,458	42,633
(On-budget)	(19,629)	(23,969)	(26,047)	(29,539)	(7,042)	(32,551)	(37,860)	(44,857)
(Off-budget)	(-2,280)	(-2,520)	(-2,803)	(-2,812)	(-93)	(-2,650)	(-2,403)	(-2,224)
Other functions	24,950	24,423	27,487	27,050	9,388	34,315	39,594	40,396
International affairs	4,149	5,710	7,097	6,433	2,458	6,353	7,482	7,459
General science, space and technology	4,032	3,980	3,991	4,373	1,162	4,736	4,926	5,234
Agriculture	4,821	2,194	2,997	3,109	972	6,734	11,301	11,176
Administration of justice	2,174	2,505	3,028	3,430	918	3,701	3,923	4,286
General government	9,774	10,032	10,374	9,706	3,878	12,791	11,961	12,241
Undistributed offsetting receipts	-13,409	-16,749	-13,602	-14,386	-4,206	-14,879	-15,720	-17,476
(On-budget)	(-12,714)	(-15,985)	(-12,686)	(-13,423)	(-3,957)	(-13,902)	(-14,660)	(-16,362)
(Off-budget)	(-695)	(-764)	(-916)	(-963)	(-249)	(-977)	(-1,060)	(-1,114)
Total, Federal outlays	245,707	269,359	332,332	371,792	95,975	409,218	458,746	504,028
(On-budget)	(199,961)	(216,496)	(270,780)	(301,098)	(77,281)	(328,675)	(369,585)	(404,941)
(Off-budget)	(45,746)	(52,862)	(61,552)	(70,695)	(18,695)	(80,543)	(89,161)	(99,087)

As percentages of outlays

National defense	31.2	29.5	26.0	24.1	23.2	23.8	22.8	23.1
Human resources	48.6	50.4	52.1	54.8	54.2	54.2	52.8	53.1
Physical resources	8.4	9.3	10.7	10.5	9.9	10.0	11.5	10.8
Net interest	7.1	8.0	7.0	7.2	7.2	7.3	7.7	8.5
Other functions	10.2	9.1	8.3	7.3	9.8	8.4	8.6	8.0
Undistributed offsetting receipts	-5.5	-6.2	-4.1	-3.9	-4.4	-3.6	-3.4	-3.5
Total, Federal outlays .....	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.4)	(80.4)	(81.5)	(81.0)	(80.5)	(80.3)	(80.6)	(80.3)
(Off-budget)	(18.6)	(19.6)	(18.5)	(19.0)	(19.5)	(19.7)	(19.4)	(19.7)

As percentages of GDP

National defense	5.9	5.5	5.5	5.2	4.9	4.9	4.7	4.7
Human resources	9.1	9.4	11.1	11.7	11.4	11.2	10.9	10.7
Physical resources	1.6	1.7	2.3	2.3	2.1	2.1	2.4	2.2
Net interest	1.3	1.5	1.5	1.5	1.5	1.5	1.6	1.7
Other functions	1.9	1.7	1.8	1.6	2.1	1.7	1.8	1.6
Undistributed offsetting receipts	-1.0	-1.2	-0.9	-0.8	-0.9	-0.8	-0.7	-0.7
Total, Federal outlays	18.8	18.7	21.3	21.4	21.0	20.7	20.7	20.2
(On-budget)	(15.3)	(15.0)	(17.3)	(17.3)	(16.9)	(16.6)	(16.7)	(16.2)
(Off-budget)	(3.5)	(3.7)	(3.9)	(4.1)	(4.1)	(4.0)	(4.0)	(4.0)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1980	1981	1982	1983	1984	1985	1986	1987
In millions of dollars								
National defense	133,995	157,513	185,309	209,903	227,413	252,748	273,375	281,999
Human resources	313,374	362,022	388,681	426,003	432,042	471,822	481,594	502,200
Education, training, employment, and social services	31,843	33,151	26,611	26,196	26,921	28,593	29,777	28,922
Health	23,169	26,866	27,445	28,641	30,417	33,542	35,936	39,967
Medicare	32,090	39,149	46,567	52,588	57,540	65,822	70,164	75,120
Income security	86,557	100,299	108,155	123,031	113,352	128,979	120,633	124,088
Social security	118,547	139,584	155,964	170,724	178,223	188,623	198,757	207,353
(On-budget)	(675)	(670)	(844)	(19,993)	(7,056)	(5,189)	(8,072)	(4,930)
(Off-budget)	(117,872)	(138,914)	(155,120)	(150,731)	(171,167)	(183,434)	(190,684)	(202,422)
Veterans benefits and services	21,169	22,973	23,938	24,824	25,588	26,262	26,327	26,750
Physical resources	65,985	70,886	61,752	57,603	57,967	56,820	58,737	55,142
Energy	10,156	15,166	13,527	9,353	7,073	5,608	4,690	4,072
Natural resources and environment	13,858	13,568	12,998	12,672	12,593	13,357	13,639	13,363
Commerce and housing credit	9,390	8,206	6,256	6,681	6,959	4,337	5,059	6,435
(On-budget)	(9,821)	(8,117)	(6,809)	(6,359)	(6,599)	(4,195)	(5,017)	(5,492)
(Off-budget)	(-431)	(89)	(-553)	(322)	(360)	(142)	(42)	(943)
Transportation	21,329	23,379	20,625	21,334	23,669	25,838	28,117	26,222
Community and regional development	11,252	10,568	8,347	7,564	7,673	7,680	7,233	5,051
Net interest	52,533	68,766	85,032	89,808	111,102	129,478	136,017	138,611
(On-budget)	(54,872)	(71,054)	(87,102)	(91,653)	(114,411)	(133,595)	(140,346)	(143,901)
(Off-budget)	(-2,339)	(-2,288)	(-2,071)	(-1,845)	(-3,310)	(-4,118)	(-4,329)	(-5,290)
Other functions	44,996	47,095	51,069	59,023	55,287	68,227	73,725	62,585
International affairs	12,714	13,104	12,300	11,848	15,876	16,176	14,152	11,649
General science, space and technology	5,831	6,468	7,199	7,934	8,317	8,626	8,976	9,215
Agriculture	8,774	11,241	15,866	22,814	13,526	25,477	31,368	26,513
Administration of justice	4,702	4,908	4,842	5,246	5,811	6,426	6,735	7,715
General government	12,975	11,374	10,861	11,182	11,758	11,521	12,495	7,494
Undistributed offsetting receipts	-19,942	-28,041	-26,099	-33,976	-31,957	-32,698	-33,007	-36,455
(On-budget)	(-18,738)	(-26,611)	(-24,453)	(-32,198)	(-29,913)	(-30,189)	(-30,150)	(-33,155)
(Off-budget)	(-1,204)	(-1,430)	(-1,646)	(-1,778)	(-2,044)	(-2,509)	(-2,857)	(-3,300)
Total, Federal outlays	590,941	678,241	745,743	808,364	851,853	946,396	990,441	1,004,083
(On-budget)	(477,044)	(542,956)	(594,892)	(660,934)	(685,680)	(769,447)	(806,901)	(809,308)
(Off-budget)	(113,898)	(135,285)	(150,851)	(147,430)	(166,174)	(176,949)	(183,540)	(194,775)

As percentages of outlays

National defense	22.7	23.2	24.8	26.0	26.7	26.7	27.6	28.1
Human resources	53.0	53.4	52.1	52.7	50.7	49.9	48.6	50.0
Physical resources	11.2	10.5	8.3	7.1	6.8	6.0	5.9	5.5
Net interest	8.9	10.1	11.4	11.1	13.0	13.7	13.7	13.8
Other functions	7.6	6.9	6.8	7.3	6.5	7.2	7.4	6.2
Undistributed offsetting receipts	-3.4	-4.1	-3.5	-4.2	-3.8	-3.5	-3.3	-3.6
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.7)	(80.1)	(79.8)	(81.8)	(80.5)	(81.3)	(81.5)	(80.6)
(Off-budget)	(19.3)	(19.9)	(20.2)	(18.2)	(19.5)	(18.7)	(18.5)	(19.4)

As percentages of GDP

National defense	4.9	5.2	5.7	6.1	5.9	6.1	6.2	6.1
Human resources	11.5	11.9	12.0	12.4	11.3	11.4	10.9	10.8
Physical resources	2.4	2.3	1.9	1.7	1.5	1.4	1.3	1.2
Net interest	1.9	2.3	2.6	2.6	2.9	3.1	3.1	3.0
Other functions	1.7	1.5	1.6	1.7	1.4	1.6	1.7	1.3
Undistributed offsetting receipts	-0.7	-0.9	-0.8	-1.0	-0.8	-0.8	-0.7	-0.8
Total, Federal outlays	21.7	22.2	23.1	23.5	22.2	22.9	22.4	21.6
(On-budget)	(17.5)	(17.8)	(18.4)	(19.2)	(17.9)	(18.6)	(18.3)	(17.4)
(Off-budget)	(4.2)	(4.4)	(4.7)	(4.3)	(4.3)	(4.2)	(4.2)	(4.2)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1988	1989	1990	1991	1992	1993	1994	1995
In millions of dollars								
National defense	290,361	303,559	299,331	273,292	298,350	291,086	281,642	272,066
Human resources	533,402	568,684	619,343	689,688	772,475	827,569	869,461	923,828
Education, training, employment, and social services	30,933	35,330	37,176	41,234	42,743	47,376	43,277	51,020
Health	44,487	48,390	57,716	71,183	89,497	99,415	107,122	115,418
Medicare	78,878	84,964	98,102	104,489	119,024	130,552	144,747	159,855
Income security	130,377	137,426	148,668	172,462	199,562	209,969	217,166	223,799
Social security	219,341	232,542	248,623	269,015	287,585	304,585	319,565	335,846
(On-budget)	(4,852)	(5,069)	(3,625)	(2,619)	(6,166)	(6,236)	(5,683)	(5,476)
(Off-budget)	(214,489)	(227,473)	(244,998)	(266,395)	(281,418)	(298,349)	(313,881)	(330,370)
Veterans benefits and services	29,386	30,031	29,058	31,305	34,064	35,671	37,584	37,890
Physical resources	68,631	81,567	126,037	135,175	75,611	46,856	70,703	59,139
Energy	2,296	2,705	3,341	2,436	4,499	4,319	5,218	4,936
Natural resources and environment	14,606	16,182	17,080	18,559	20,025	20,239	21,026	21,915
Commerce and housing credit	19,164	29,710	67,600	76,271	10,919	-21,853	-4,228	-17,808
(On-budget)	(17,451)	(30,019)	(65,974)	(74,953)	(10,260)	(-23,294)	(-5,331)	(-15,839)
(Off-budget)	(1,712)	(-310)	(1,626)	(1,317)	(659)	(1,441)	(1,103)	(-1,969)
Transportation	27,272	27,608	29,485	31,099	33,332	35,004	38,066	39,350
Community and regional development	5,294	5,362	8,531	6,810	6,836	9,146	10,620	10,746
Net interest	151,803	168,981	184,347	194,448	199,344	198,713	202,932	232,134
(On-budget)	(159,219)	(180,376)	(200,338)	(214,670)	(222,981)	(225,501)	(232,135)	(265,439)
(Off-budget)	(-7,416)	(-11,395)	(-15,991)	(-20,222)	(-23,637)	(-26,788)	(-29,203)	(-33,305)
Other functions	57,250	58,249	60,688	71,085	75,149	82,684	74,940	73,172
International affairs	10,471	9,585	13,764	15,851	16,107	17,248	17,083	16,434
General science, space and technology	10,840	12,837	14,443	16,110	16,407	17,029	16,226	16,723
Agriculture	17,138	16,861	11,806	15,056	15,088	20,246	14,915	9,672
Administration of justice	9,397	9,644	10,185	12,487	14,650	15,193	15,516	16,509
General government	9,404	9,323	10,490	11,582	12,896	12,968	11,200	13,834
Undistributed offsetting receipts	-36,967	-37,212	-36,615	-39,356	-39,280	-37,386	-37,772	-44,455
(On-budget)	(-32,585)	(-32,354)	(-31,048)	(-33,553)	(-33,179)	(-30,970)	(-31,362)	(-38,023)
(Off-budget)	(-4,382)	(-4,858)	(-5,567)	(-5,804)	(-6,101)	(-6,416)	(-6,409)	(-6,432)
Total, Federal outlays	1,064,481	1,143,829	1,253,130	1,324,331	1,381,649	1,409,522	1,461,907	1,515,884
(On-budget)	(860,077)	(932,918)	(1,028,065)	(1,082,644)	(1,129,310)	(1,142,935)	(1,182,535)	(1,227,220)
(Off-budget)	(204,404)	(210,911)	(225,065)	(241,687)	(252,339)	(266,587)	(279,372)	(288,664)

As percentages of outlays

National defense	27.3	26.5	23.9	20.6	21.6	20.7	19.3	17.9
Human resources	50.1	49.7	49.4	52.1	55.9	58.7	59.5	60.9
Physical resources	6.4	7.1	10.1	10.2	5.5	3.3	4.8	3.9
Net interest	14.3	14.8	14.7	14.7	14.4	14.1	13.9	15.3
Other functions	5.4	5.1	4.8	5.4	5.4	5.9	5.1	4.8
Undistributed offsetting receipts	-3.5	-3.3	-2.9	-3.0	-2.8	-2.7	-2.6	-2.9
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.8)	(81.6)	(82.0)	(81.8)	(81.7)	(81.1)	(80.9)	(81.0)
(Off-budget)	(19.2)	(18.4)	(18.0)	(18.2)	(18.3)	(18.9)	(19.1)	(19.0)

As percentages of GDP

National defense	5.8	5.6	5.2	4.6	4.8	4.4	4.0	3.7
Human resources	10.6	10.5	10.8	11.6	12.4	12.6	12.5	12.6
Physical resources	1.4	1.5	2.2	2.3	1.2	0.7	1.0	0.8
Net interest	3.0	3.1	3.2	3.3	3.2	3.0	2.9	3.2
Other functions	1.1	1.1	1.1	1.2	1.2	1.3	1.1	1.0
Undistributed offsetting receipts	-0.7	-0.7	-0.6	-0.7	-0.6	-0.6	-0.5	-0.6
Total, Federal outlays	21.3	21.2	21.8	22.3	22.1	21.4	21.0	20.7
(On-budget)	(17.2)	(17.3)	(17.9)	(18.2)	(18.1)	(17.4)	(17.0)	(16.8)
(Off-budget)	(4.1)	(3.9)	(3.9)	(4.1)	(4.0)	(4.1)	(4.0)	(3.9)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	1996	1997	1998	1999	2000	2001	2002	2003
In millions of dollars								
National defense	265,753	270,505	268,456	274,873	294,495	304,880	348,555	404,920
Human resources	958,305	1,002,416	1,033,513	1,057,839	1,115,630	1,194,568	1,317,627	1,417,911
Education, training, employment, and social services	48,310	48,961	50,503	50,591	53,754	57,143	70,544	82,568
Health	119,378	123,843	131,442	141,074	154,533	172,270	196,544	219,576
Medicare	174,225	190,016	192,822	190,447	197,113	217,384	230,855	249,433
Income security	229,736	235,032	237,750	242,478	253,724	269,774	312,720	334,632
Social security	349,671	365,251	379,215	390,037	409,423	432,958	455,980	474,680
(On-budget)	(5,802)	(6,879)	(9,146)	(10,824)	(13,254)	(11,701)	(13,969)	(13,279)
(Off-budget)	(343,869)	(358,372)	(370,069)	(379,213)	(396,169)	(421,257)	(442,011)	(461,401)
Veterans benefits and services	36,985	39,313	41,781	43,212	47,083	45,039	50,984	57,022
Physical resources	64,191	59,879	74,694	81,918	84,954	97,591	104,344	115,622
Energy	2,839	1,475	1,270	911	-761	9	475	-735
Natural resources and environment	21,524	21,227	22,300	23,968	25,031	25,623	29,454	29,703
Commerce and housing credit	-10,478	-14,639	1,010	2,642	3,208	5,739	-399	735
(On-budget)	(-10,298)	(-14,590)	(793)	(1,621)	(1,179)	(3,437)	(252)	(5,980)
(Off-budget)	(-180)	(-49)	(217)	(1,021)	(2,029)	(2,302)	(-651)	(-5,245)
Transportation	39,565	40,767	40,343	42,532	46,853	54,447	61,833	67,069
Community and regional development	10,741	11,049	9,771	11,865	10,623	11,773	12,981	18,850
Net interest	241,053	243,984	241,118	229,755	222,949	206,167	170,949	153,073
(On-budget)	(277,560)	(285,198)	(287,748)	(281,826)	(282,745)	(274,978)	(247,769)	(236,618)
(Off-budget)	(-36,507)	(-41,214)	(-46,630)	(-52,071)	(-59,796)	(-68,811)	(-76,820)	(-83,545)
Other functions	68,926	74,496	82,098	98,095	113,769	106,995	117,070	122,973
International affairs	13,496	15,228	13,109	15,243	17,216	16,493	22,351	21,209
General science, space and technology	16,708	17,173	18,217	18,121	18,633	19,784	20,767	20,873
Agriculture	9,036	8,890	12,078	22,880	36,459	26,253	21,966	22,497
Administration of justice	17,898	20,618	23,360	26,536	28,499	30,202	35,061	35,340
General government	11,788	12,587	15,334	15,315	12,962	14,263	16,925	23,054
Undistributed offsetting receipts	-37,620	-49,973	-47,194	-40,445	-42,581	-47,011	-47,392	-54,382
(On-budget)	(-31,342)	(-43,490)	(-40,142)	(-33,060)	(-34,944)	(-39,101)	(-38,514)	(-44,780)
(Off-budget)	(-6,278)	(-6,483)	(-7,052)	(-7,385)	(-7,637)	(-7,910)	(-8,878)	(-9,602)
Total, Federal outlays	1,560,608	1,601,307	1,652,685	1,702,035	1,789,216	1,863,190	2,011,153	2,160,117
(On-budget)	(1,259,704)	(1,290,681)	(1,336,081)	(1,381,257)	(1,458,451)	(1,516,352)	(1,655,491)	(1,797,108)
(Off-budget)	(300,904)	(310,626)	(316,604)	(320,778)	(330,765)	(346,838)	(355,662)	(363,009)

As percentages of outlays

National defense	17.0	16.9	16.2	16.1	16.5	16.4	17.3	18.7
Human resources	61.4	62.6	62.5	62.2	62.4	64.1	65.5	65.6
Physical resources	4.1	3.7	4.5	4.8	4.7	5.2	5.2	5.4
Net interest	15.4	15.2	14.6	13.5	12.5	11.1	8.5	7.1
Other functions	4.4	4.7	5.0	5.8	6.4	5.7	5.8	5.7
Undistributed offsetting receipts	-2.4	-3.1	-2.9	-2.4	-2.4	-2.5	-2.4	-2.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.7)	(80.6)	(80.8)	(81.2)	(81.5)	(81.4)	(82.3)	(83.2)
(Off-budget)	(19.3)	(19.4)	(19.2)	(18.8)	(18.5)	(18.6)	(17.7)	(16.8)

As percentages of GDP

National defense	3.5	3.3	3.1	3.0	3.0	3.0	3.4	3.7
Human resources	12.5	12.3	12.0	11.6	11.5	11.9	12.7	13.1
Physical resources	0.8	0.7	0.9	0.9	0.9	1.0	1.0	1.1
Net interest	3.1	3.0	2.8	2.5	2.3	2.0	1.6	1.4
Other functions	0.9	0.9	1.0	1.1	1.2	1.1	1.1	1.1
Undistributed offsetting receipts	-0.5	-0.6	-0.5	-0.4	-0.4	-0.5	-0.5	-0.5
Total, Federal outlays	20.3	19.6	19.2	18.7	18.4	18.5	19.4	20.0
(On-budget)	(16.4)	(15.8)	(15.5)	(15.1)	(15.0)	(15.1)	(16.0)	(16.6)
(Off-budget)	(3.9)	(3.8)	(3.7)	(3.5)	(3.4)	(3.4)	(3.4)	(3.4)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2011—Continued

Superfunction and Function	2004	2005	2006 estimate	2007 estimate	2008 estimate	2009 estimate	2010 estimate	2011 estimate
In millions of dollars								
National defense	455,908	495,335	535,943	527,428	494,406	494,286	507,410	522,656
Human resources	1,485,828	1,586,079	1,707,209	1,787,609	1,855,522	1,935,147	2,051,040	2,208,535
Education, training, employment, and social services	87,948	97,526	109,651	87,576	86,760	85,828	85,599	85,460
Health	240,134	250,612	268,789	280,941	293,581	308,631	326,019	347,312
Medicare	269,360	298,638	342,987	392,000	404,289	426,368	452,071	493,740
Income security	333,059	345,847	360,632	367,206	375,614	383,117	392,094	407,184
Social security	495,548	523,305	554,740	585,940	616,253	649,716	711,498	784,244
(On-budget)	(14,348)	(16,526)	(16,032)	(18,314)	(21,366)	(22,096)	(23,767)	(27,446)
(Off-budget)	(481,200)	(506,779)	(538,708)	(567,626)	(594,887)	(627,620)	(687,731)	(756,798)
Veterans benefits and services	59,779	70,151	70,410	73,946	79,025	81,487	83,759	90,595
Physical resources	116,281	130,184	168,101	147,651	137,432	136,764	133,561	128,227
Energy	-166	429	2,621	972	1,925	1,321	1,313	1,201
Natural resources and environment	30,725	28,023	32,731	31,049	29,536	29,347	29,118	29,042
Commerce and housing credit	5,273	7,574	9,087	11,177	8,143	7,371	8,488	4,587
(On-budget)	(9,403)	(9,365)	(7,665)	(7,749)	(8,030)	(7,184)	(8,625)	(3,899)
(Off-budget)	(-4,130)	(-1,791)	(1,422)	(3,428)	(113)	(187)	(-137)	(688)
Transportation	64,627	67,894	71,637	76,294	76,756	78,037	78,438	79,248
Community and regional development	15,822	26,264	52,025	28,159	21,072	20,688	16,204	14,149
Net interest	160,245	183,986	220,053	247,315	272,402	291,416	306,944	321,569
(On-budget)	(246,473)	(275,822)	(317,496)	(353,063)	(388,103)	(419,204)	(446,701)	(472,915)
(Off-budget)	(-86,228)	(-91,836)	(-97,443)	(-105,748)	(-115,701)	(-127,788)	(-139,757)	(-151,346)
Other functions	133,281	141,845	149,745	154,430	151,918	147,718	146,908	146,685
International affairs	26,891	34,592	34,750	33,274	33,495	34,041	34,431	34,880
General science, space and technology	23,053	23,674	23,996	25,445	26,604	27,842	28,733	29,271
Agriculture	15,440	26,566	26,846	25,733	23,474	21,875	20,707	20,376
Administration of justice	45,576	40,019	41,342	44,344	42,397	42,564	42,797	43,767
General government	22,321	16,994	19,085	20,170	22,838	18,787	18,868	18,552
Allowances .....	.....	.....	3,726	5,464	3,110	2,609	1,372	-161
Undistributed offsetting receipts	-58,537	-65,224	-72,374	-94,336	-98,088	-83,571	-84,988	-87,903
(On-budget)	(-47,206)	(-54,283)	(-60,697)	(-82,175)	(-85,256)	(-70,112)	(-70,809)	(-72,863)
(Off-budget)	(-11,331)	(-10,941)	(-11,677)	(-12,161)	(-12,832)	(-13,459)	(-14,179)	(-15,040)
Total, Federal outlays	2,293,006	2,472,205	2,708,677	2,770,097	2,813,592	2,921,760	3,060,875	3,239,769
(On-budget)	(1,913,495)	(2,069,994)	(2,277,667)	(2,316,952)	(2,347,125)	(2,435,200)	(2,527,217)	(2,648,669)
(Off-budget)	(379,511)	(402,211)	(431,010)	(453,145)	(466,467)	(486,560)	(533,658)	(591,100)

As percentages of outlays

National defense	19.9	20.0	19.8	19.0	17.6	16.9	16.6	16.1
Human resources	64.8	64.2	63.0	64.5	65.9	66.2	67.0	68.2
Physical resources	5.1	5.3	6.2	5.3	4.9	4.7	4.4	4.0
Net interest	7.0	7.4	8.1	8.9	9.7	10.0	10.0	9.9
Other functions	5.8	5.7	5.5	5.6	5.4	5.1	4.8	4.5
Undistributed offsetting receipts	-2.6	-2.6	-2.7	-3.4	-3.5	-2.9	-2.8	-2.7
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(83.4)	(83.7)	(84.1)	(83.6)	(83.4)	(83.3)	(82.6)	(81.8)
(Off-budget)	(16.6)	(16.3)	(15.9)	(16.4)	(16.6)	(16.7)	(17.4)	(18.2)

As percentages of GDP

National defense	3.9	4.0	4.1	3.8	3.4	3.2	3.2	3.1
Human resources	12.9	12.9	13.1	13.0	12.8	12.7	12.7	13.0
Physical resources	1.0	1.1	1.3	1.1	0.9	0.9	0.8	0.8
Net interest	1.4	1.5	1.7	1.8	1.9	1.9	1.9	1.9
Other functions	1.2	1.2	1.1	1.1	1.0	1.0	0.9	0.9
Undistributed offsetting receipts	-0.5	-0.5	-0.6	-0.7	-0.7	-0.5	-0.5	-0.5
Total, Federal outlays	19.9	20.1	20.8	20.1	19.4	19.1	19.0	19.1
(On-budget)	(16.6)	(16.8)	(17.5)	(16.8)	(16.2)	(15.9)	(15.7)	(15.6)
(Off-budget)	(3.3)	(3.3)	(3.3)	(3.3)	(3.2)	(3.3)	(3.3)	(3.5)